



HALIBURTON HIGHLANDS OPP DETACHMENT BOARD
CONSEIL DU DÉTACHEMENT DE HALIBURTON HIGHLANDS
DE LA POLICE PROVINCIALE

HALIBURTON COUNTY OPP DETACHMENT
DÉTACHEMENT DU COMTÉ DE HALIBURTON DE LA POLICE PROVINCIALE

Haliburton Highlands Ontario Provincial Police Detachment Board

Agenda

Tuesday, September 15, 2026

1:00 PM

County Council Chambers <https://youtube.com/live/TOOXDItlNsA?feature=share>

1. Call to Order

2. Land Acknowledgement

We respectfully acknowledge that the County of Haliburton is located on Treaty 20 Michi Saagiig territory, and in the traditional territory of the Michi Saagiig and Chippewa Nations, collectively known as the Williams Treaties First Nations. We acknowledge a shared presence of Indigenous nations throughout the area, and recognize its original, Indigenous inhabitants as the stewards of its lands and waters since time immemorial.

3. Disclosure of Pecuniary Interest

4. Adoption of Agenda

5. Adoption of the Minutes from Previous Meeting

5.1. Minutes from the July 22, 2026 Meeting
[Haliburton Highlands Ontario Provincial Police Detachment Board - 22 July 2026 - DRAFT Minutes](#)

6. Delegations/Presentations

7. Items of Business

7.1. Letter to Ministry of Rural Affairs and OPP Commissioner re: the Cost Recovery Model
[September 2026 - HHOPPDB - Cost Recovery Model](#)

8. Reports

8.1. Chair Update

8.2. Detachment Commander Update
[2026 09 15 - Detachment Board Report](#)
[2026 09 15 - Media Releases Haliburton Highlands OPP](#)

9. Communication and Correspondence

- 35 - 37 9.1. Police Governance Ontario: Waterloo Regional Police Services Board v Waterloo Regional Police Senior Officers' Association [letter-to-the-honourable-michael-kerzner-solicitor-general-of-ontario.docx1 \(1\)](#)
- 38 - 41 9.2. Police Governance Ontario: PGO's submission on Bill 119 [briefing-note-bill119-protecting-ontarios-streets-and-communities-act2026-2](#)
[bill119-pgo-summary \(1\)](#)

10. Inspector General Memo

- 42 - 51 10.1. **IG Memorandum - July 24, 2026**
[IG Memorandum- Advisory Bulletin 4.1 - Political Activity What Board Members Need to Know - July 24-2026](#)

11. Closed Session

12. Notice of Upcoming Business

13. Date of Next Meeting

- 13.1. Proposed meeting dates:
- Monday, November 2, 2026 1pm to 4pm
 - Wednesday, November 4, 2026 1pm to 4pm

14. Adjournment



**HALIBURTON HIGHLANDS OPP DETACHMENT BOARD
CONSEIL DU DÉTACHEMENT DE HALIBURTON HIGHLANDS
DE LA POLICE PROVINCIALE**

**HALIBURTON COUNTY OPP DETACHMENT
DÉTACHEMENT DU COMTÉ DE HALIBURTON DE LA POLICE PROVINCIALE**

**Haliburton Highlands Ontario Provincial Police Detachment Board
Minutes**

Wednesday, July 22, 2026

1:00 PM

County Council Chambers

The Haliburton Highlands Ontario Provincial Police Detachment Board convened a meeting on Wednesday, July 22, 2026 at 1:00 PM in the County Council Chambers with the following in attendance:

Members: Andrew Fletcher, Public Appointee
Andrew Hodgson, Provincial Appointee
Andy Chvedukas, Public Appointee
Councillor Bob Carter, Mayor of Minden Hills
Warden Dave Burton, Mayor of Highlands East
Mayor Walt McKechnie, Mayor, Dysart et al
Deputy Warden Liz Danielsen, Mayor of Algonquin Highlands

Regrets: Staff Sgt. Deb McClure

Staff/Guests: Sue Tiffin, Director of Community Outreach
Alicia Payne, Community Safety & Well-Being Coordinator
Emily Tittel, Administrative Clerk
Sgt. Ryan Lucas

- 1. Call to Order**
- 2. Land Acknowledgement**
Sue Tiffin, Director of Community Outreach provided the Land Acknowledgement.
- 3. Disclosure of Pecuniary Interest**
- 4. Adoption of Agenda**

Motion # 24-2026

Moved by: Councillor Bob Carter

Seconded by: Andrew Hodgson

That that the agenda for the July 22, 2026 meeting of the Haliburton Highlands Ontario Provincial Police Detachment Board be approved.

Carried

5. Adoption of the Minutes from Previous Meeting

5.1. Minutes from the May 27, 2026 Meeting

Motion # 25-2026

Moved by: Deputy Warden Liz Danielsen

Seconded by: Warden Dave Burton

That the minutes from the May 27, 2026 meeting of the Haliburton Highlands Ontario Provincial Police Detachment Board be hereby approved.

Carried

6. Delegations/Presentations

7. Items of Business

7.1. HHOPP Challenge Coins

Andrew Fletcher provided an update on the challenge coins discussed at the May 27 meeting, confirming that the order of coins has been placed, and they are expected to arrive by the end of July or early August, and also provided a preview of the coin design. He also noted that the board will play an important role in this initiative.

Motion # 26-2026

Moved by: Andy Chvedukas

Seconded by: Councillor Bob Carter

That the item under Section 7.1 Haliburton Highlands OPP Challenge Coins be received for information.

Carried

7.2. 2027 HHOPPDB Budget

The Board reviewed the current budget and noted that several areas remain under budget, with some expenses not yet reflected.

Members discussed the legal services allocation, and the suggestion was made that unused funds be placed in a reserve for potential legal expenses. Andrew Fletcher clarified that the legal services allocation is intended for routine legal advice, while significant legal matters would be covered through the County's contingency funding.

AGENDA ITEM #5.1.

The Board discussed the need for continued professional development and agreed that funds could be reallocated between budget areas as needed. The Board agreed to carry forward the existing budget amounts for 2027, with annual adjustments to wages and benefits made by the Finance Department.

Motion # 27-2026

Moved by: Deputy Warden Liz Danielsen

Seconded by: Andy Chvedukas

That the item under Section 7.2 2027 HHOPPDB budget be received for information, and that the Detachment Board proceed with the same budget and approve submission for the 2027 budget.

Carried

8. Reports

8.1. Chair Update

- Andrew Fletcher shared that on July 16, the board received the Ontario Association of Chiefs of Police position statement on police engagement in schools, which is supported by the OPP Commissioner. He noted that Bill 33 (2025) mandates police engagement in schools and that police services across Ontario are developing youth engagement strategies. Andrew also advised that a new youth-centered, trauma-informed School Resource Officer course will be introduced for the upcoming school year.
- Andrew Fletcher advised that concerns had been raised regarding the reliance on social media for police communications and suggested that greater use of traditional media, such as press releases, could improve community awareness. He shared this feedback with Staff Sgt. Deb McClure, noting that the detachment is working to balance the use of social media and formal media releases while considering the needs of the community.
- Police Governance Ontario has released a new Board Appointment Resource Package to support appointing bodies and assist with the onboarding and transition of new board members, the package includes resources specific to OPP and municipal boards, including a new member checklist and guidance materials, which will be used as needed for future board transitions.
- Andrew Fletcher will be completing Staff Sgt. Deb McClure's mid-year review as part of the Detachment Commander evaluation process.
- Andrew Fletcher provided an overview of the Police Governance Ontario Conference he attended in June.

8.2. Detachment Commander Update

Haliburton Highlands Detachment Board Annual Report

Sgt. Ryan Lucas attended on behalf of Staff Sgt. Deb McClure, and Andrew Fletcher noted that the 2025 Haliburton Highlands Detachment Board Annual Report has been circulated electronically and previously presented to County Council. The Board received the report for information. Sgt. Ryan Lucas proceeded to present the media portion update. Andrew Fletcher acknowledged the successful return of the Haliburton

AGENDA ITEM #5.1.

Highlands Red Wolves Special Olympics annual torch run, noting it has been approximately 3 years since the last one. Andrew commended the Haliburton Highlands OPP for revitalizing the event and highlighted the positive feedback received from participants regarding officer engagement. He also recognized the success of the Eric Nystedt Memorial Golf Tournament and thanked those who participated. Walt McKechnie acknowledged how well-organized the event was.

Motion # 28-2026

Moved by: Councillor Bob Carter

Seconded by: Andrew Hodgson

That the items under Section 8 Chair Update and Detachment Commander Update - Haliburton Highlands Detachment Board Annual Report and Media Report be received for information.

Carried

Motion #29-2026

Moved by: Councillor Deputy Warden Liz Danielsen

Seconded by: Mayor Walt McKechnie

That the Haliburton Highlands OPP Detachment Board write a letter to the Ministry and Minister of Rural Affairs to seek an update on the cost recovery model review and their plan to address the increased cost of policing.

Carried

9. Communication and Correspondence

- 9.1. Inspector General Memo #11: Notice of Issue - Increase in Antisemitism and Hate-Motivated Incidents
- 9.2. Police Governance Ontario
- 9.3. Police Governance Ontario
- 9.4. OPP Detachment Board Resolutions of Support
- 9.5. Strategy Corp Ontario Police Service Board Chair Survey 2026
- 9.6. All Chiefs Memo - Police Service Board and OPP Detachment Board Members and Elections

Motion # 30-2026

Moved by: Andy Chvedukas

Seconded by: Deputy Warden Liz Danielsen

That the items under Section 9 Communications and Correspondence be received for information.

Carried

10. Closed Session

- 10.1. Closed Session pursuant to Section 44 of the *Community Safety and Policing Act, 2019*, Haliburton Highlands Ontario Provincial Police Detachment Board enter into Closed Session for the following reason:
Section 44 (g) information explicitly supplied in confidence to the board by Canada, a province or territory or a Crown agency of any of them, a municipality or a First Nation.
A verbal report pertaining to OPP response times in Haliburton County.

Motion # 31-2026

Moved by: Deputy Warden Liz Danielsen
Seconded by: Andrew Hodgson

That the Haliburton Highlands Ontario Provincial Police Detachment Board enter into Closed Session.

Carried

11. Notice of Upcoming Business

12. Date of Next Meeting

- 12.1. The next meeting of the HHOPPDB will take place on September 15th at 1 p.m.

13. Adjournment

Motion # 32-2026

Moved by: Councillor Bob Carter
Seconded by: Mayor Walt McKechnie

That the July 22, 2026 meeting of the Haliburton Highlands Ontario Provincial Police Detachment Board now adjourn.

Carried

With no further business the meeting adjourned at 2:35 pm.

Certified Correct

Chair

Recording Secretary

September 4, 2026

The Honourable Lisa Thompson
Minister of Rural Affairs c/o Ministry of Rural Affairs
777 Bay Street,
Toronto, Ontario M5G 2C8
Sent via email: minister.mra@ontario.ca
Commissioner Thomas Carrique
Ontario Provincial Police
777 Memorial Avenue,
Orillia, Ontario L3V 7V3
Sent via email: thomas.carrique@opp.ca

Re: Haliburton Highlands OPP Detachment Board Request for Update on OPP Cost Recovery Model Review and Plan to Address Rising Rural Policing Costs

Dear Minister Thompson and Commissioner Carrique:

On behalf of the Haliburton Highlands OPP Detachment Board in Haliburton County, we are writing to respectfully request an update on the Province's review of the Ontario Provincial Police cost recovery model and to seek clarity on the Ministry's and OPP's plan to address the growing cost of policing for rural communities.

Rural municipalities recognize and value the essential role of the OPP in protecting residents, supporting victims, responding to emergencies, and maintaining public safety across large geographic areas. At the same time, many rural and small municipalities are experiencing significant and ongoing budget pressures related to OPP billing. These pressures are particularly difficult in communities with limited assessment growth, aging infrastructure, and competing demands for housing, roads, emergency services, health and social supports and community safety initiatives.

We appreciate that the Province committed to reviewing the OPP cost recovery model, including work to inform the 2026 annual billing statements. We also acknowledge provincial relief measures intended to offset recent increases for small and rural municipalities. However, short-term mitigation does not replace the need for a sustainable, transparent, and equitable billing framework that reflects the realities of rural policing.

Our Board respectfully requests a written update on the status and outcomes of the cost recovery model review, including:

- The key findings and recommendations arising from the review;
- How municipal and detachment board feedback was considered;

- Any changes expected to the billing methodology, including the treatment of calls for service, base service costs, overtime, court security, and prisoner transportation;
- The projected impact of any changes on rural and small municipalities;
- The timeline for communicating final decisions to municipalities and detachment boards; and
- The longer-term plan to ensure that OPP policing remains financial sustainable for rural communities while maintaining public safety standards.

We further encourage the Ministry and OPP to continue working directly with municipalities, OPP detachment boards, and municipal associations to develop a funding approach that is predictable, understandable, and responsive to the unique challenges of rural Ontario. A fair cost recovery model should recognize that rural municipalities often have fewer taxpayers over larger service areas, limited ability to absorb sudden increases, and complex community safety needs that extend beyond traditional enforcement.

Policing is a shared priority. We are committed to supporting effective local governance, constructive dialogue, and collaborative solutions that protect both community safety and municipal fiscal sustainability. Timely information about the review and the Province's next steps will assist our Board and member municipalities in planning responsibly and communicating clearly with residents.

Thank you for your attention to this important matter. We would welcome the opportunity to discuss these concerns further and look forward to receiving an update at your earliest convenience.

Sincerely,

Andrew Fletcher
Chair, Haliburton Highlands OPP Detachment Board

CC:

Hon. Michael Kerzner, Solicitor General

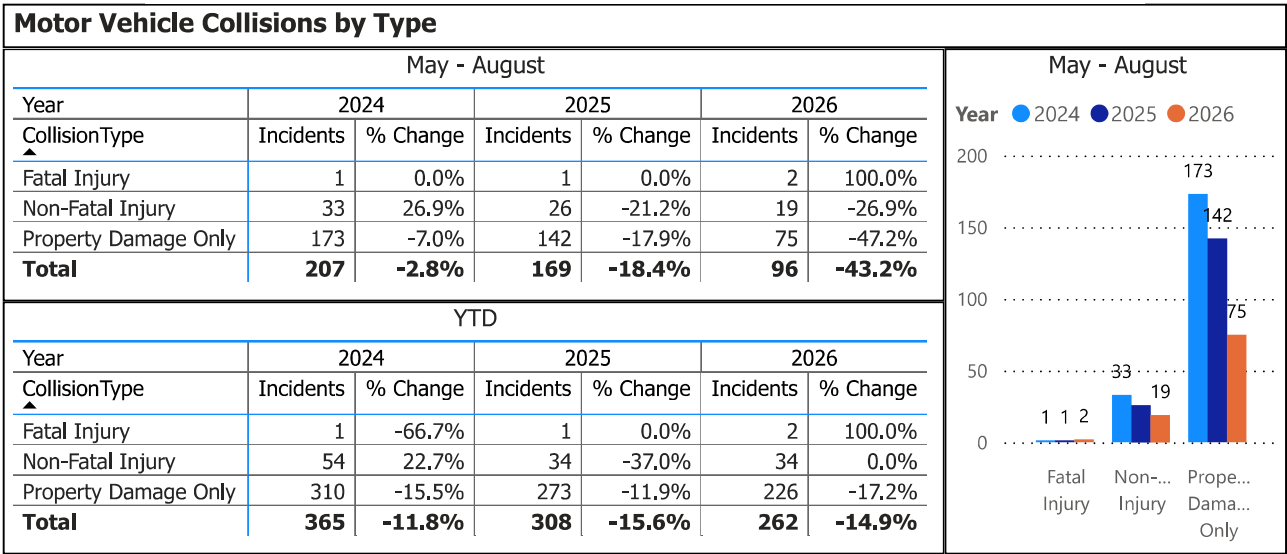
Laurie Scott, Member of Provincial Parliament of Ontario, Haliburton-Kawartha Lakes-Brock;

Municipal Councils represented by the Haliburton Highlands OPP Detachment Board;

Association of Municipalities of Ontario;

Rural Ontario Municipal Association.

OPP Detachment Board Report
Collision Reporting System
May - August 2026



OPP Detachment Board Report
Collision Reporting System
May - August 2026

Fatalities in Detachment Area - Incidents									
May - August									
Type	Motor Vehicle			Motorized Snow Vehicle			Off-Road Vehicle		
Year	Alcohol/Drugs	Incidents	% Change	Alcohol/Drugs	Incidents	% Change	Alcohol/Drugs	Incidents	% Change
2024	0	0	--	0	0	--	0	1	0.0%
2025	0	0	--	0	0	--	0	1	0.0%
2026	0	2	--	0	0	--	0	0	-100.0%
YTD									
Type	Motor Vehicle			Motorized Snow Vehicle			Off-Road Vehicle		
Year	Alcohol/Drugs	Incidents	% Change	Alcohol/Drugs	Incidents	% Change	Alcohol/Drugs	Incidents	% Change
2024	0	0	--	0	0	-100.0%	0	1	-50.0%
2025	0	0	--	0	0	--	0	1	0.0%
2026	0	2	--	0	0	--	0	0	-100.0%
Fatalities in Detachment Area - Persons Killed									
May - August									
Type	Motor Vehicle		Motorized Snow Vehicle		Off-Road Vehicle				
Year	Persons Killed	% Change	Persons Killed	% Change	Persons Killed	% Change			
2024	0	--	0	--	1	0.0%			
2025	0	--	0	--	1	0.0%			
2026	2	--	0	--	0	-100.0%			
YTD									
Type	Motor Vehicle		Motorized Snow Vehicle		Off-Road Vehicle				
Year	Persons Killed	% Change	Persons Killed	% Change	Persons Killed	% Change			
2024	0	--	0	-100.0%	1	-50.0%			
2025	0	--	0	--	1	0.0%			
2026	2	--	0	--	0	-100.0%			
Primary Causal Factors in Fatal Motor Vehicle Collisions									
May - August					YTD				
	2024	2025	2026		2024	2025	2026		
Speeding	1	0	0	Speeding	1	0	0		
Speeding % Change	--	-100.0%	--	Speeding % Change	0.0%	-100.0%	--		
Distracted	0	0	0	Distracted	0	0	0		
Distracted % Change	--	--	--	Distracted % Change	--	--	--		
Alcohol/Drugs	0	0	0	Alcohol/Drugs	0	0	0		
Alcohol/Drugs % Change	--	--	--	Alcohol/Drugs % Change	-100.0%	--	--		
Wildlife	0	0	0	Wildlife	0	0	0		
Wildlife % Change	--	--	--	Wildlife % Change	--	--	--		
NoSeatbelt	0	0	0	NoSeatbeltYTD	0	0	0		
NoSeatbelt YoY%	--	--	--	NoSeatbeltYTD YoY%	--	--	--		
May - August									

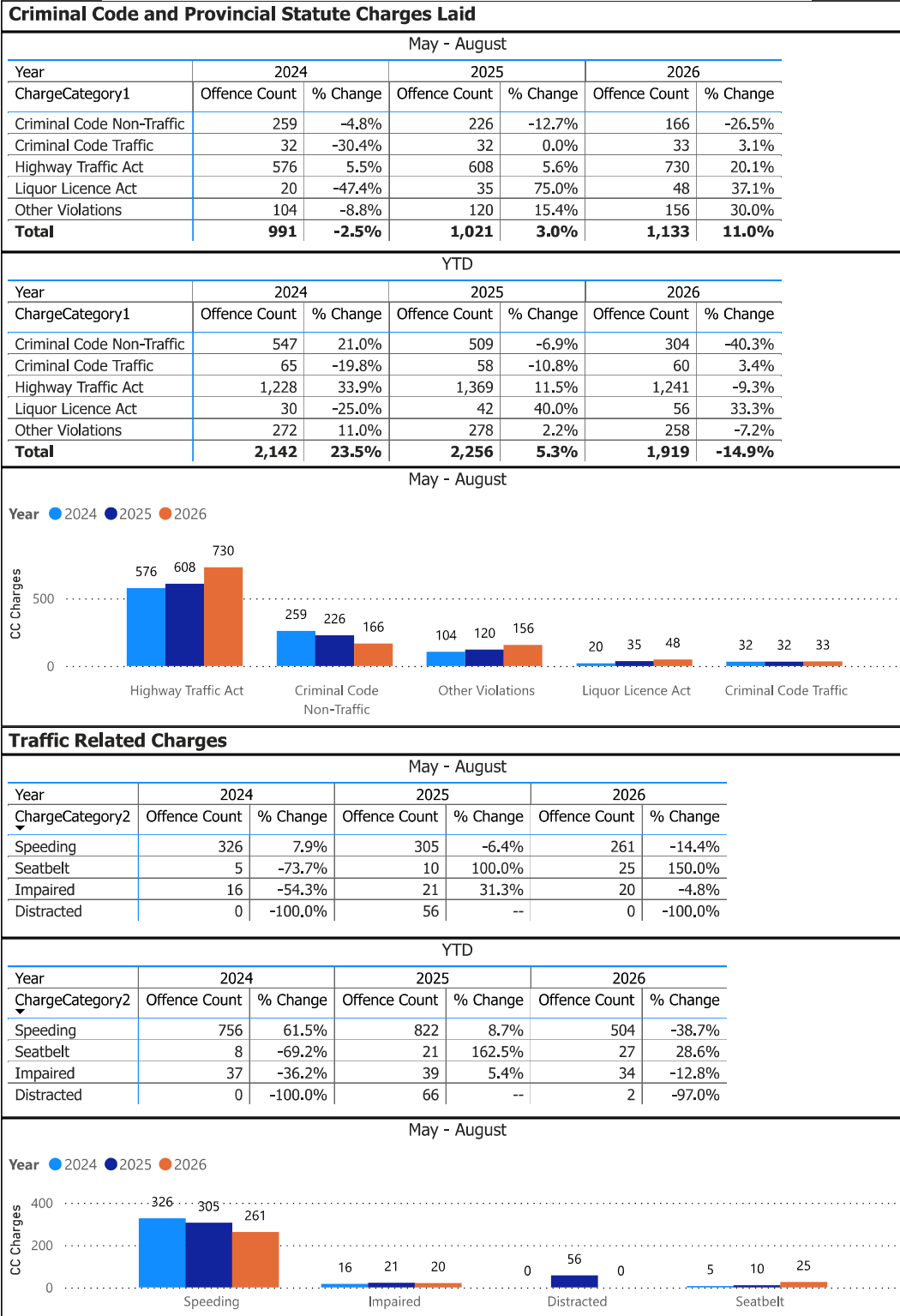
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Area(s): ALL
Data source date:
12-Aug-2026

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**OPP Detachment Board Report
Records Management System
May - August 2026**



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Area(s): ALL

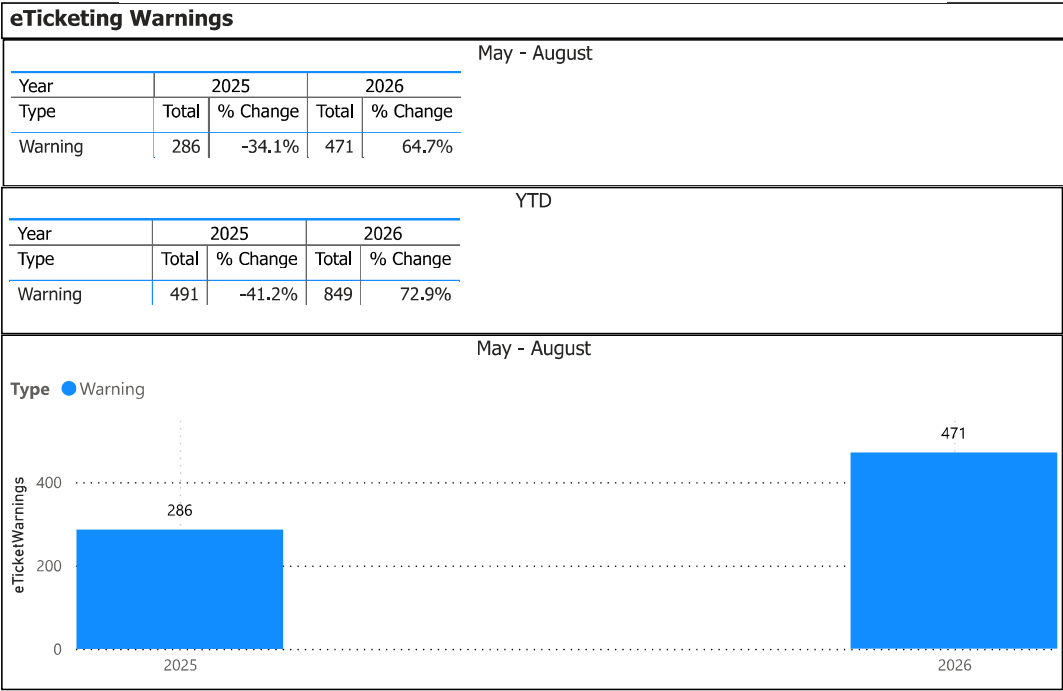
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OPP Detachment Board Report
Records Management System
May - August 2026



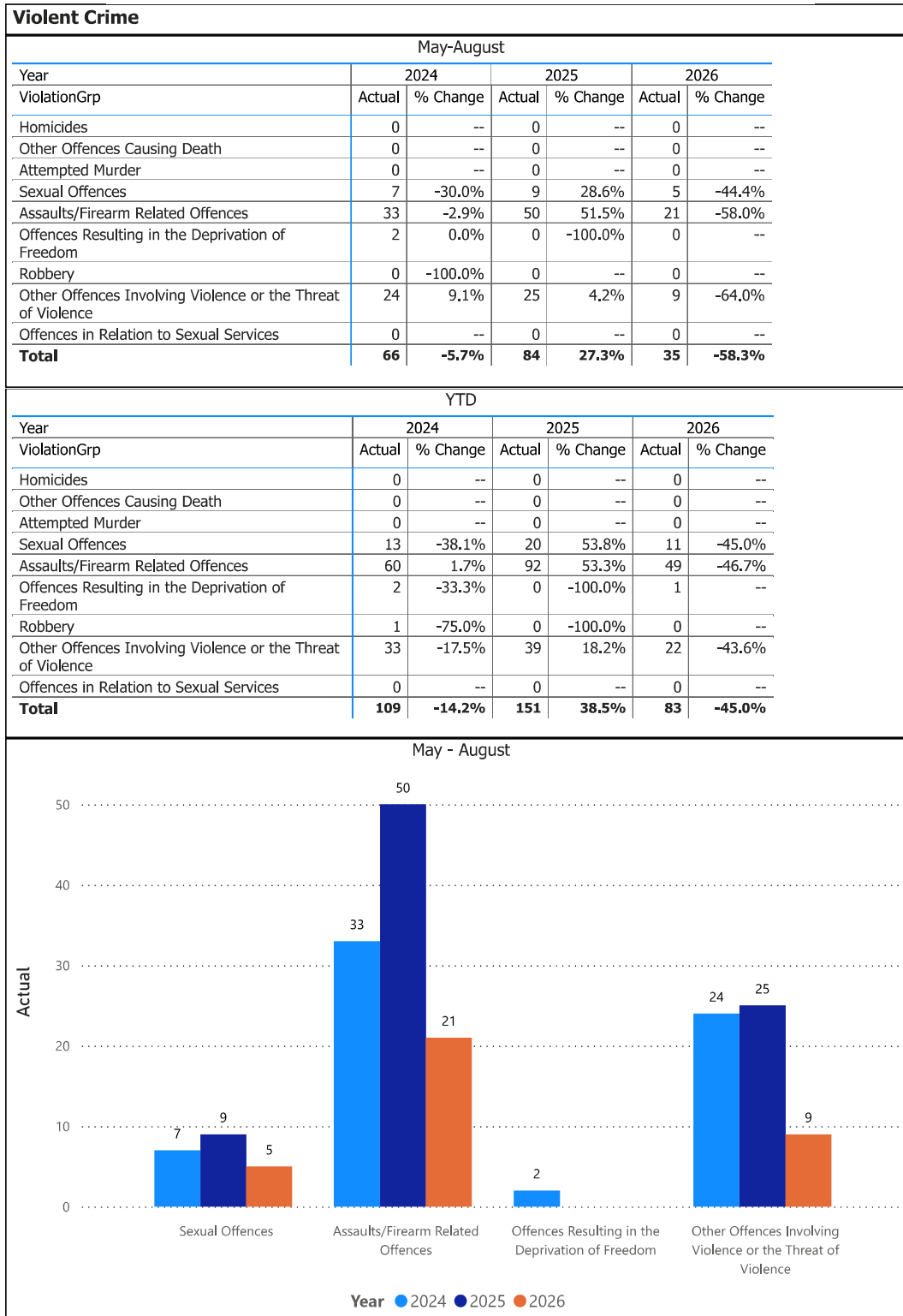
Note: The eTicketing system was not fully implemented until the end of 2022, therefore data is only available beginning in 2023. % Change in 2023 may appear higher in this report due to the incomplete 2022 data.

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**OPP Detachment Board Report
Records Management System
May - August 2026**



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Area(s): ALL

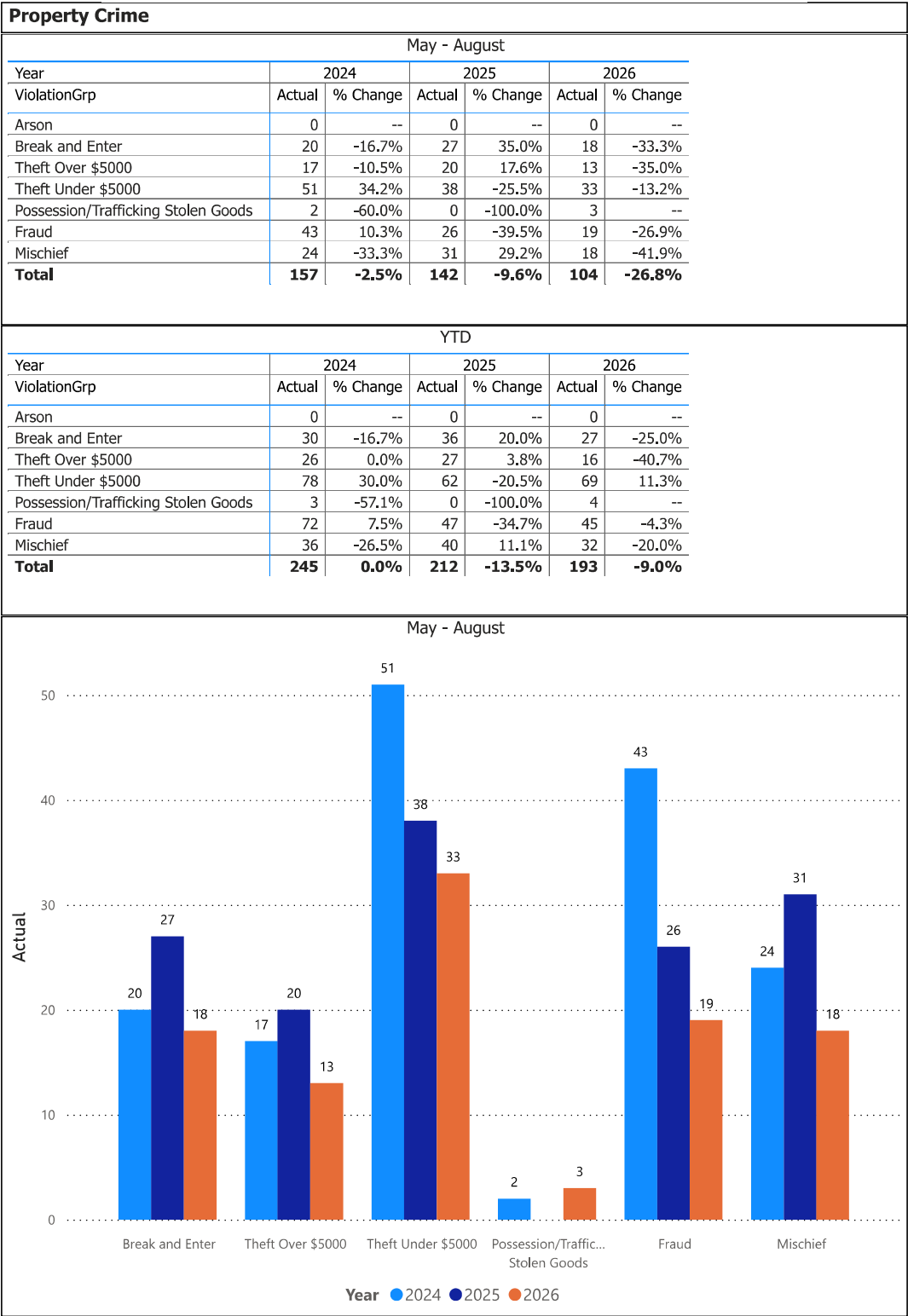
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OPP Detachment Board Report
Records Management System
May - August 2026

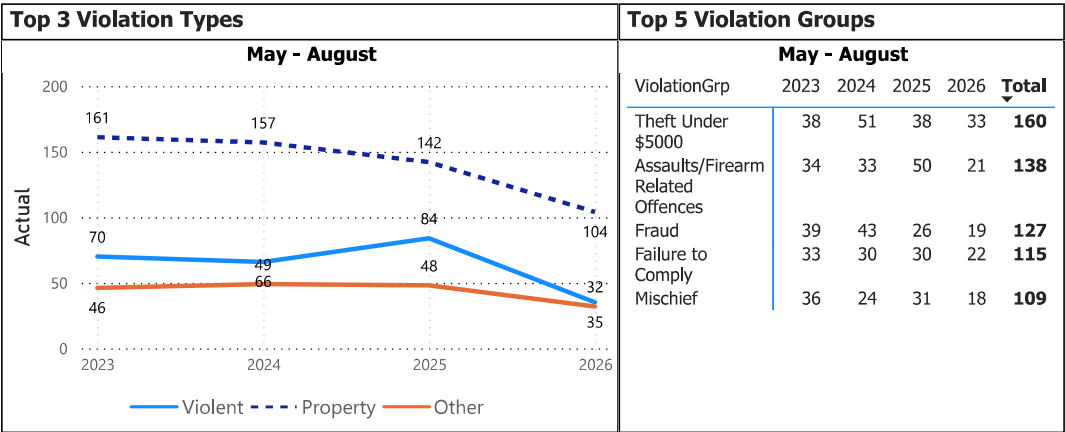


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OPP Detachment Board Report
Records Management System
May - August 2026

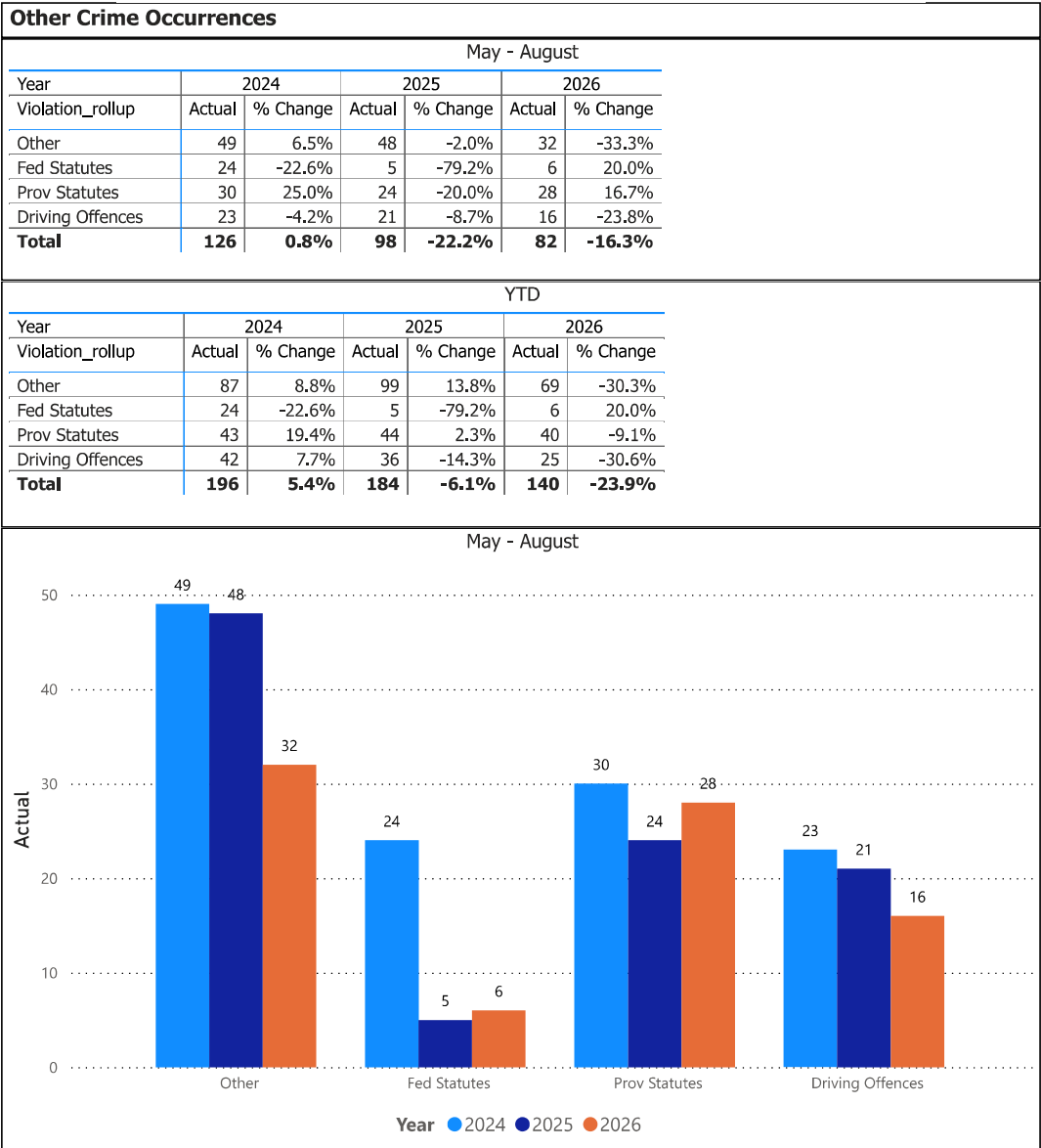
**May - August****Top 5 Violation Groups****May - August**

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OPP Detachment Board Report
Records Management System
May - August 2026

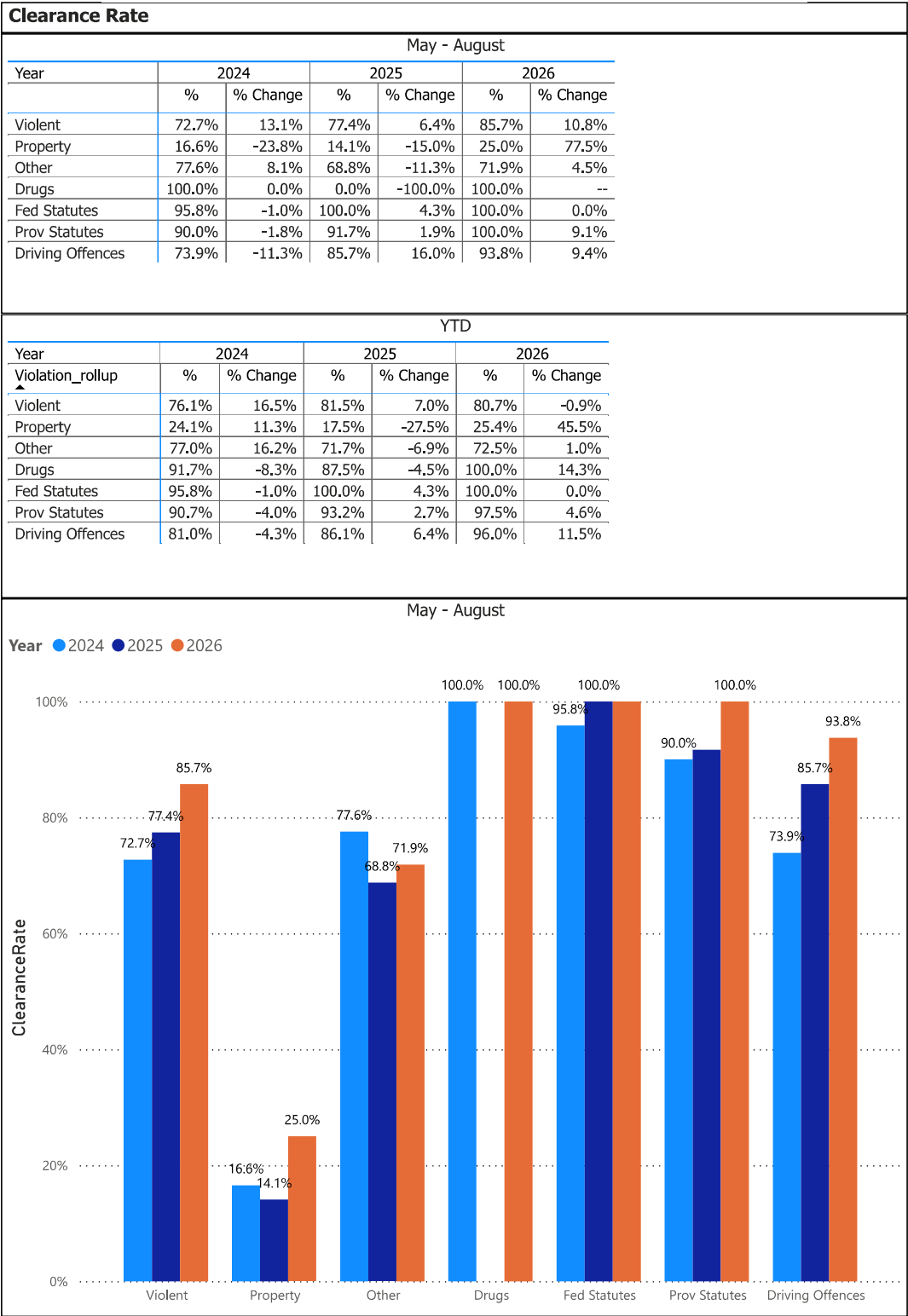


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OPP Detachment Board Report
Records Management System
May - August 2026

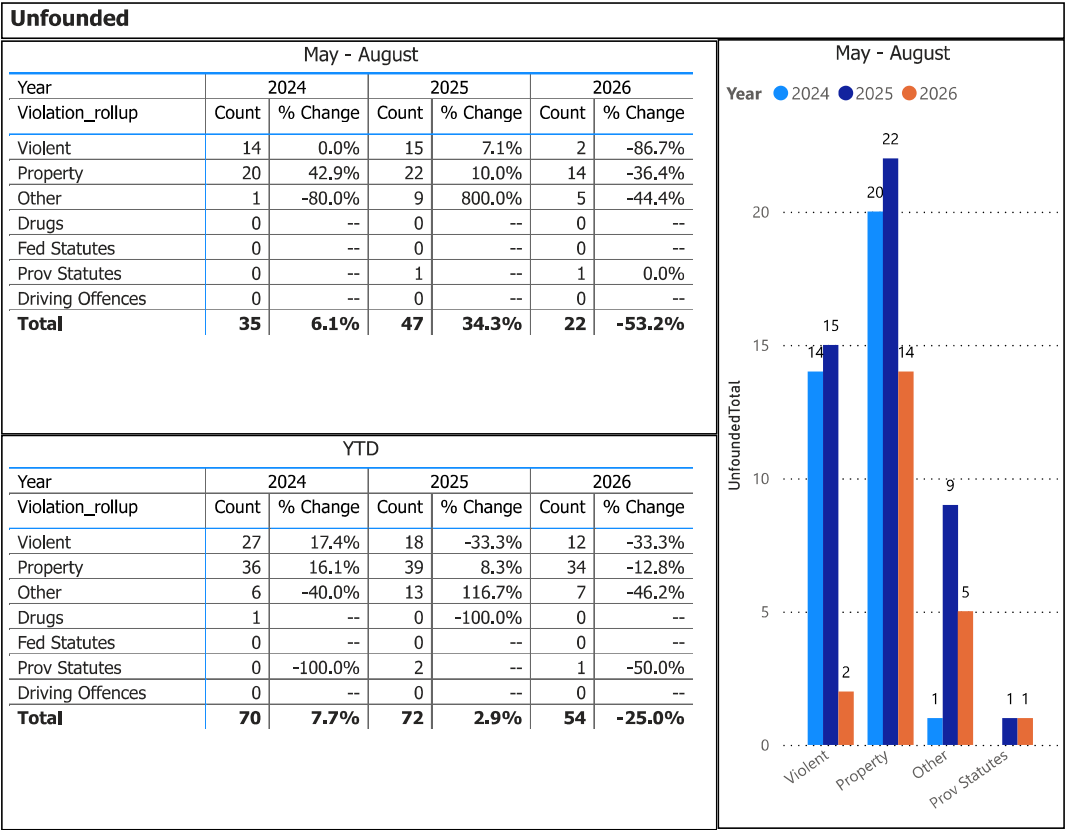


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OPP Detachment Board Report
Records Management System
May - August 2026

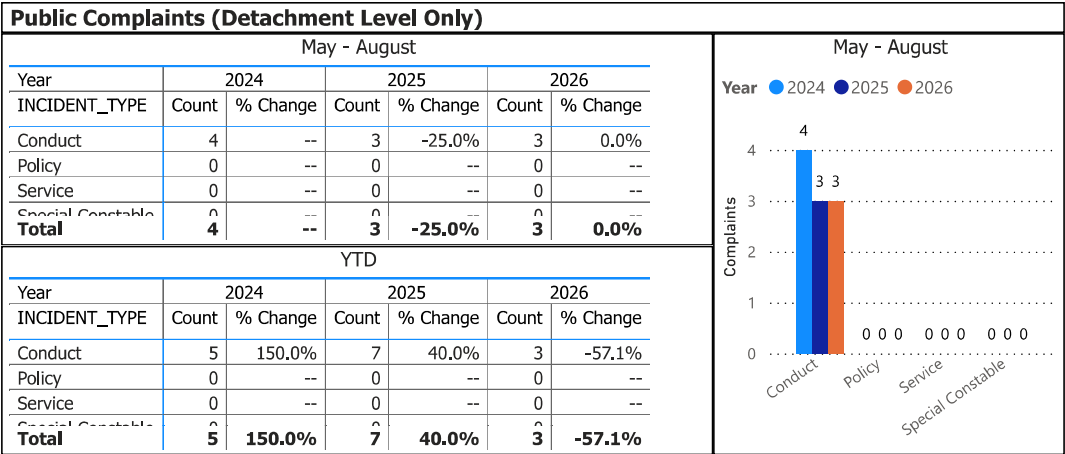


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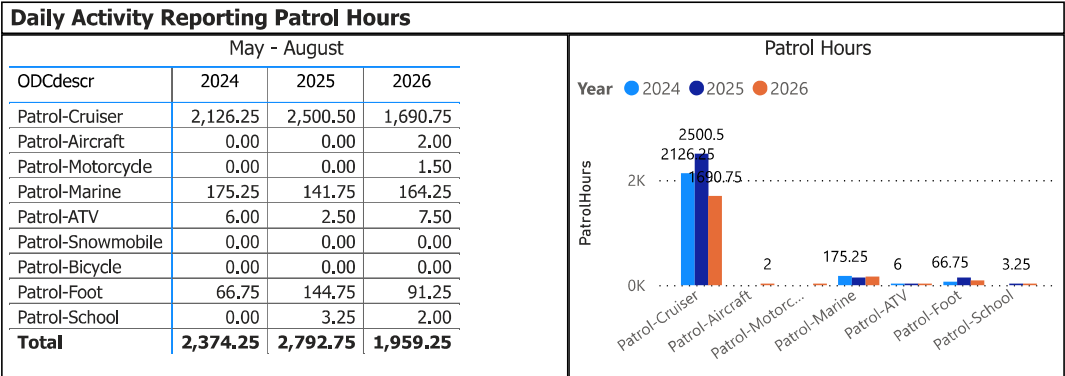
OPP Detachment Board Report
Records Management System
May - August 2026



Data source: RMS Data Feed
Ontario Provincial Police, Professional Standards Bureau Commander Reports - File Manager System

Data source date:
12-Aug-2026

Daily Activity Reporting



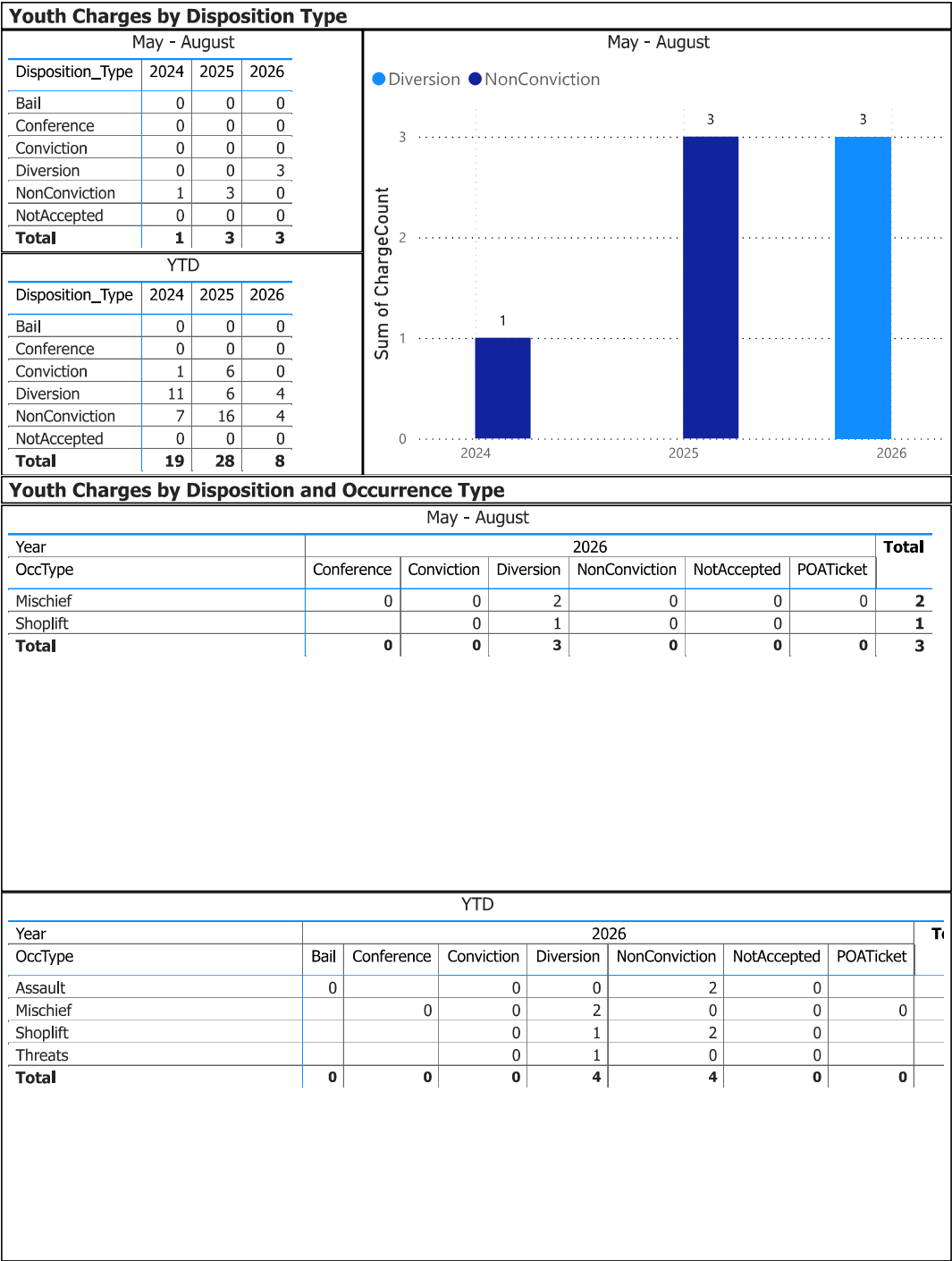
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12-Aug-2026

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Location code(s): 1E00 - HALIBURTON HIGHLANDS

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12-Aug-2026

Report Generated on:
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OPP Detachment Board Report
Records Management System
May - August 2026



The tables and chart on this page present summarized youth charges by disposition and occurrence type that have been recorded in the OPP Niche RMS application. Of note... the Niche data sourced for this report page only lists youth charges that have had a disposition type entered against them. Therefore, please be aware that the counts of youth charges entries on this report page are under stating the potential sum of youth charges that are in OPP Niche RMS.

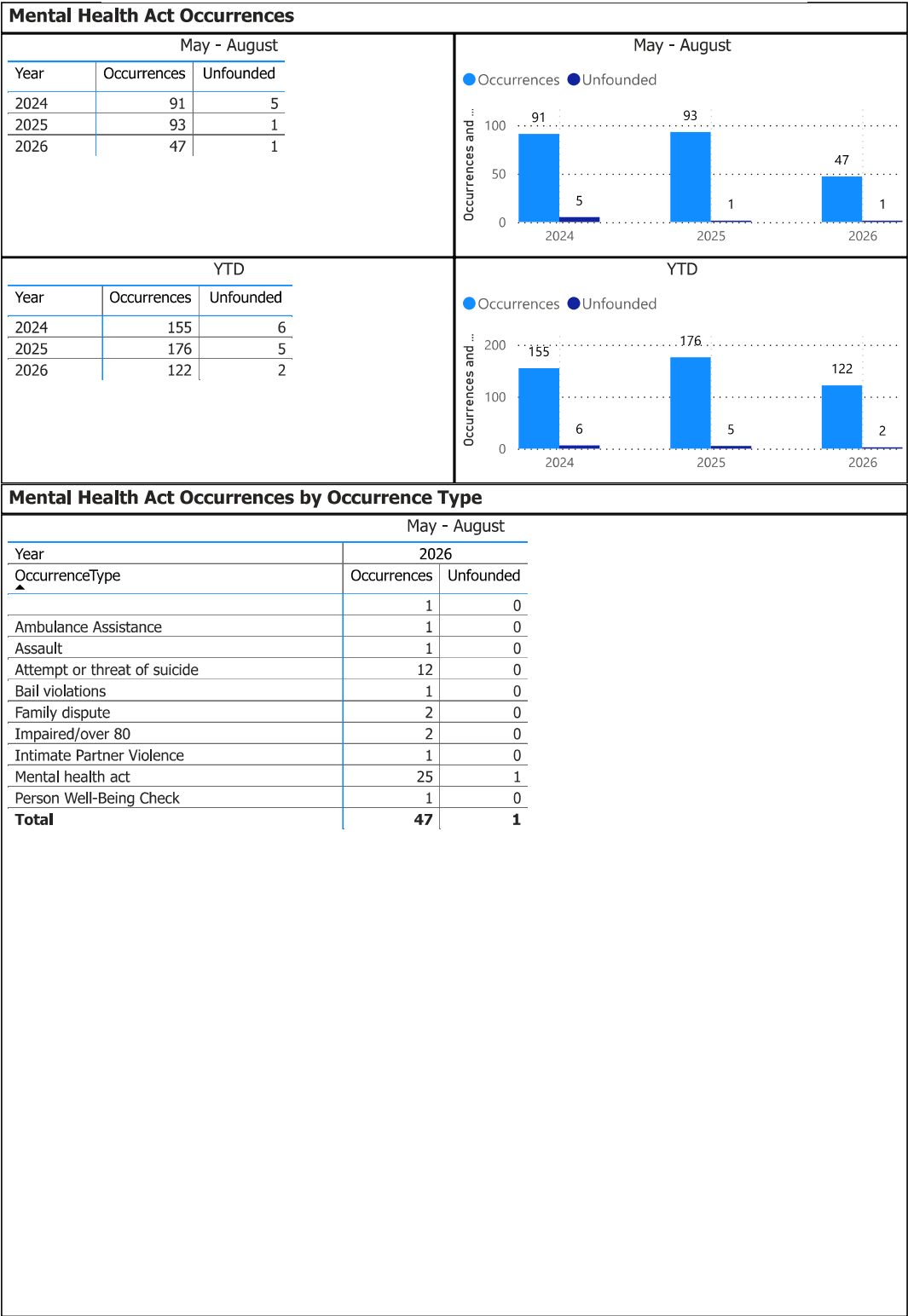
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OPP Detachment Board Report
Records Management System
May - August 2026



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OPP Detachment Board Report
Records Management System
May - August 2026

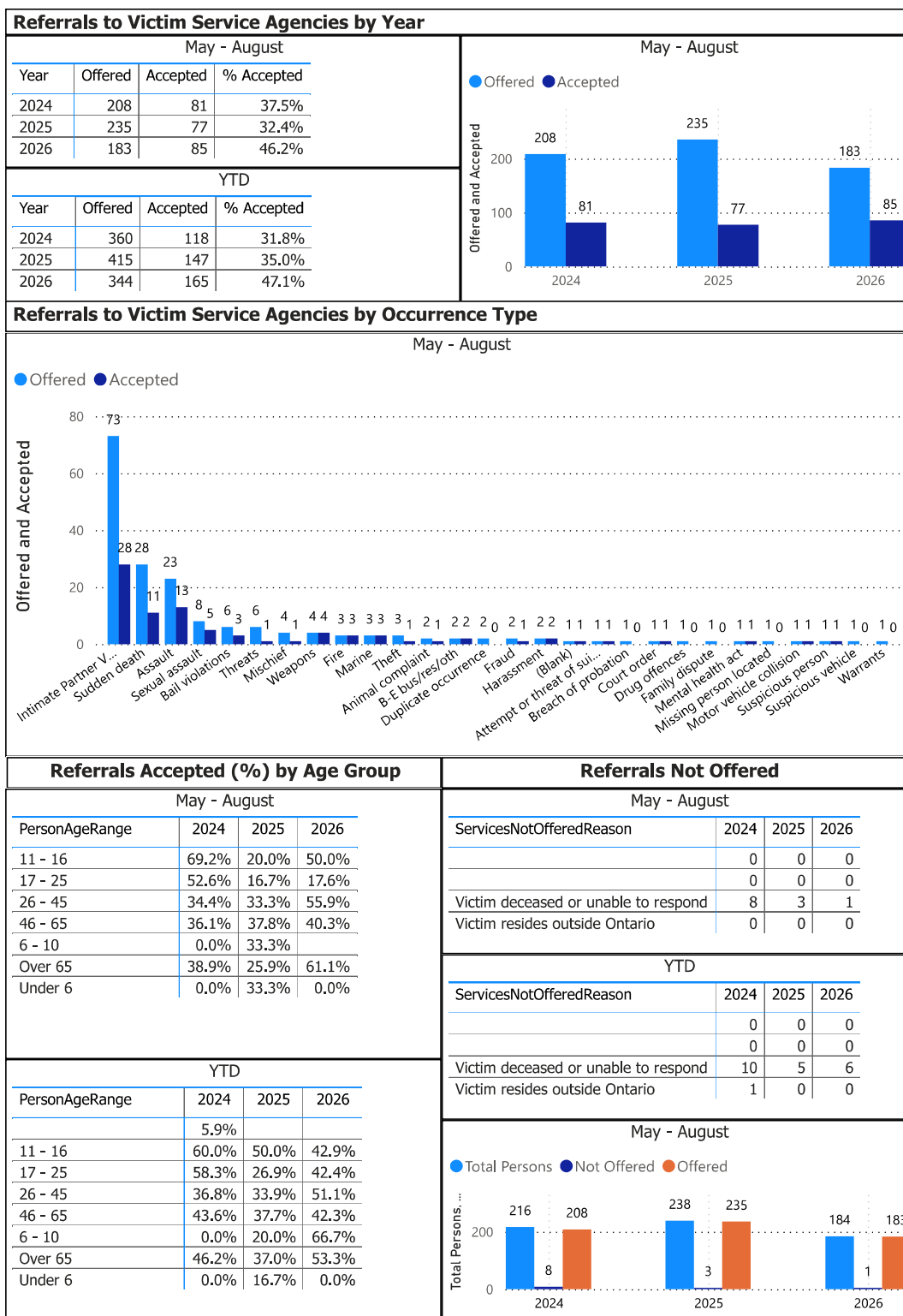


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**OPP Detachment Board Report
Records Management System
May - August 2026**



Detachment: 1E - HALIBURTON HIGHLANDS

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Area(s): ALL

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OPP Detachment Board Report
Report Information Page

Report Data Source Information:

Data Sources Utilized

- Niche RMS – CTSB Data Feed
- Collision Reporting System (eCRS)
- POIB File Manager
- Daily Activity Reporting System

Niche RMS

RMS data presented in this report is dynamic in nature and any numbers may change over time as the OPP continue to investigate and solve crime.

The following report tabs acquire their data from the OPP Niche RMS – CTSB Data Feed

- Complaints (Public Complaints Section Only)
- Charges
- Warnings
- Violent Crime
- Property Crime
- Drug Crime
- Clearance Rate
- Unfounded
- Other Crime
- Youth Charges
- MHA – Mental Health Act
- Overdose
- Victim Services

Collision Reporting System (eCRS)

Traffic related data for Collisions and Fatalities are collected from the OPP eCRS application.

The following report tabs acquire their data from the OPP eCRS (Collision Reporting System)

- Collisions
- Fatalities

DAR (Daily Activity Reporting)

Patrol hours are collected from the OPP DAR application.

The following report tabs acquire their data from the OPP DAR (Daily Activity Reporting)

- Complaints (Patrol Hours Section Only)

Media Releases

Haliburton Highlands
OPP

JUL – AUG 2026

AGENDA ITEM #8.2.

SOCIAL MEDIA POSTS

TOP POST

Tim Hortons Camp Day



84 Likes

3 Shares

PRIDE WEEK IN HALIBURTON HIGHLANDS



Ontario Provincial Police - Central Region

...

Published by Ashleigh Tayler ·
August 18 at 11:46 AM ·

Pride Week is a time to celebrate diversity, inclusion, and the strength of our communities. We are committed to fostering a safe and welcoming environment for everyone, and we are honoured to join community members and partners in recognizing and celebrating 2SLGBTQIA+ individuals throughout the Province!



Photo curtesy of the
#HaliburtonHighlandsOPP, who were proud to attend the Official #Pride2026 Flag Raising and Opening Ceremonies for Pride in the Highlands.



69



1



Ontario Provincial Police - Central Region
Published by Ashleigh Tayler · July 28 at 12:36 PM ·

Haliburton Highlands Law Enforcement Torch Run

On July 18, members of the OPP proudly joined our local Special Olympics team, the Haliburton Red Wolves, to bring the Law Enforcement Torch Run back to Haliburton County.

Participants walked through the main streets of Minden, Kinmount, and Haliburton, raising awareness and support for Special Olympics athletes while helping to generate funds for this incredible organization.

Thank you to everyone who participated, donated, cheered us on, and showed their support throughout the day. A special thank you to the Haliburton Red Wolves for partnering with us and inspiring our communities through their dedication and spirit.

Together, we are helping create more inclusive communities and supporting athletes in achieving their goals. ^ra

#HaliburtonHighlandsOPP



LAW ENFORCEMENT TORCH RUN

Saturday July 18th

Minden - 11 a.m.

Kinmount - 12 p.m.

Haliburton - 1 p.m.



LAW ENFORCEMENT TORCH RUN®
FOR SPECIAL OLYMPICS ONTARIO

HALIBURTON RED WOLVES



Ontario Provincial Police - Central Region

Published by Ashleigh Tayler · July 16 ·

The Haliburton Red Wolves and Haliburton Highlands OPP will be lacing up our running shoes for the annual Law Enforcement Torch Run on Saturday July 18th.

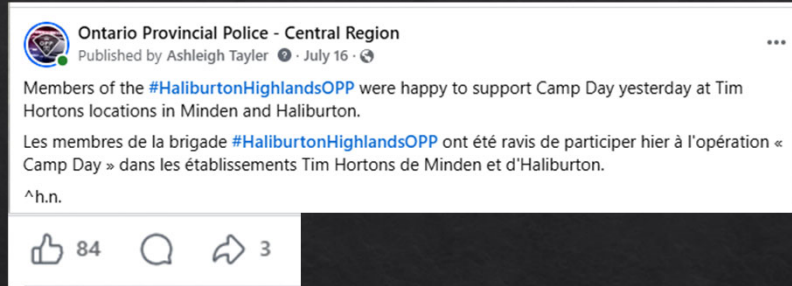
The route will pass through Minden at 11am, Kinmount at 12pm and Haliburton at 1pm. We look forward to seeing you along the way and hope you join us. More information can be found on the Haliburton Redwolves Facebook page.

Les Haliburton Red Wolves et la police provinciale de l'Ontario (OPP) des Haliburton Highlands enfilent leurs chaussures de course samedi 18 juillet à l'occasion de la course annuelle « Law Enforcement Torch Run ». Cette année, le parcours passera par Minden à 11 h, Kinmount à midi et Haliburton à 13 h. Nous avons hâte de vous voir le long du parcours et espérons que vous vous joindrez à nous. Vous trouverez plus d'informations sur la page Facebook des Haliburton Red Wolves. ^h.n. See





TIM HORTONS CAMP DAY



PUBLIC ASSISTANCE



Ontario Provincial Police - Central Region

Published by Ashleigh Tayler · August 3 at 8:08 PM ·

The #HaliburtonHighlandsOPP are seeking assistance from the public in locating a black Ford Edge that was stolen from a residence in the Haliburton area within the last 24 hours. If you have any information about this incident, please contact the Haliburton Highlands OPP Detachment at 1-888-310-1122 or make a report anonymously to Crime Stoppers.

La police provinciale de l'Ontario (OPP) de Haliburton Highlands sollicite l'aide du public pour retrouver un Ford Edge noir qui a été volé dans une résidence de la région de Haliburton au cours des dernières 24 heures. Si vous disposez d'informations concernant cet incident, veuillez contacter le détachement de l'OPP de Haliburton Highlands au 1-888-310-1122 ou faire un signalement anonyme auprès de Crime Stoppers.
^h.n. See less



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CAMP BUCKO



News Portal Releases

4 NEWS PORTAL RELEASES



Ontario Provincial Police
Police provinciale de l'Ontario

News Release/
Communiqué

2026-08-05

HALIBURTON HIGHLANDS OPP CHARGE DRIVER WITH IMPAIRED OPERATION

FROM/DE: Haliburton Highlands Detachment

DATE: August 05, 2026

HALIBURTON HIGHLANDS OPP CHARGE DRIVER WITH IMPAIRED OPERATION

(TOWNSHIP OF MINDEN HILLS, ON) - Members of the Haliburton Highlands Detachment of the Ontario Provincial Police (OPP) has charged a driver with an impaired driving-related offence.

On August 4, 2026, at approximately 12:14 a.m., officers from the Haliburton Highlands Detachment of the Ontario Provincial Police (OPP) were on general patrol on Highway 35 south of Minden. A vehicle caught the attention of the officer, and a traffic stop was conducted. During the interaction with the driver, officers initiated an impaired driving investigation.

As a result of the investigation, [REDACTED] has been charged with:

- Operation while impaired - blood alcohol concentration (80 plus)
- Drive with improper headlights
- Having care or control of motor vehicle with open container of liquor
- Failure to surrender insurance card

31-Aug-2026 12:06pm

Ontario Provincial Police - Police Provinciale de l'Ontario

Page: 1 of 2

The accused is scheduled to appear before the Ontario Court of Justice in Minden at a later date. As a result of the charge, the driver received an immediate 90-day driver's licence suspension, and the vehicle was impounded for seven days. The vehicle was removed from the scene by a tow operator and held at an authorized impound facility in accordance with provincial impaired driving legislation.

The Ontario Provincial Police is committed to serving our province by protecting its citizens, upholding the law and preserving public safety.

THE HIGHLANDER NEWSPAPER RELEASES





POLICE GOVERNANCE ONTARIO

Education . Advocacy . Expertise

The Honourable Michael Kerzner
Solicitor General of Ontario
Ministry of the Solicitor General,
25 Grosvenor St, 18th Fl, Toronto,
ON, M7A 1Y6, Canada

Dear Minister Kerzner,

On behalf of the Board of Directors and membership of Police Governance Ontario (PGO), we are writing to express our support for, and reinforce, the concerns that have recently been brought to your attention by several police service boards across Ontario regarding the interpretation and practical application of section 220 of the Community Safety and Policing Act, 2019 (CSPA).

As the provincial association representing civilian police governance boards across Ontario, PGO has been closely monitoring the challenges that have emerged following the November 2025 Waterloo arbitration decision - *Waterloo Regional Police Services Board v Waterloo Regional Police Senior Officers' Association*. The boards that have written to you on this matter are members of our association, and while each has articulated its concerns from a local perspective, collectively they demonstrate that this is a province-wide governance issue requiring legislative clarity.

Section 220 was introduced to address an important principle: ensuring that senior civilian executives occupying key strategic leadership positions do not find themselves in actual or perceived conflicts of interest arising from their employer-side responsibilities for collective bargaining. The inclusion of chief financial officers, chief administrative officers, chief human resources executives, and general counsel recognized the increasingly significant governance and labour relations responsibilities entrusted to these positions.

The executives identified in section 220 occupy the most senior civilian leadership positions within a police service. In many organizations, they function at an executive level equivalent to that of a Deputy Chief of Police, serving as members of the executive leadership team and providing strategic advice directly to both the Board and the Chief of Police. Like Deputy Chiefs, they participate in the development of organizational strategy, contribute to executive decision-making, manage significant organizational risk, and are entrusted with highly confidential information relating to governance, finance, human resources, legal matters, and labour relations. Their responsibilities frequently require

AGENDA ITEM #9.1.

them to develop employer bargaining strategy, provide confidential advice to boards, support collective bargaining negotiations, and oversee the interpretation, implementation, and ongoing administration of collective agreements. They also provide strategic advice on labour relations matters, grievance and arbitration processes, employment policy, and other employer responsibilities throughout the labour relations continuum. Their role within the employer's executive leadership structure is therefore fundamentally different from that of other civilian employees and requires an employment framework that reflects the unique responsibilities, independence, and fiduciary obligations entrusted to these executive positions.

While the Waterloo decision applies directly to the parties before the arbitrator, its interpretation has introduced considerable uncertainty throughout the province. Boards have expressed concern that, although these positions are excluded from formal association membership under section 220, ambiguity remains regarding their employment status, representation rights, and the appropriate mechanism for determining their terms and conditions of employment.

This uncertainty extends beyond legal interpretation. Across Ontario, police service boards are working to recruit and retain highly qualified civilian executives capable of providing strategic advice on increasingly complex governance, financial, legal, human resources, and labour relations matters. These positions are critical to the effective functioning of police governance and have become increasingly difficult to recruit given the specialized expertise required. Continued ambiguity surrounding their employment status and independence risks creating uncertainty for both current and prospective candidates, undermining boards' ability to attract and retain the experienced executive leadership necessary to support sound governance, informed decision-making, and effective oversight.

The result has been uncertainty for boards, employees, police associations, and legal counsel alike. More importantly, the ambiguity risks undermining the very objective that section 220 was intended to achieve by creating uncertainty around the independence of senior executives who are expected to provide impartial employer-side advice during collective bargaining.

Since the Waterloo decision was released, PGO has been working with member boards across Ontario as they navigate the practical implications of this uncertainty. Through those discussions, we have observed inconsistent approaches emerging across the province as boards seek to balance their statutory governance responsibilities, maintain stable labour relations, recruit and retain executive leadership, and manage increasing legal and administrative costs. The absence of legislative clarity creates unnecessary governance risk and diverts valuable resources away from the important work of supporting community safety and effective police oversight.

The consistency of the concerns being raised independently by police service boards across Ontario demonstrates that this is not an isolated operational issue, but a matter of provincial importance affecting the governance capacity of police employers throughout the province.

PGO recognizes and appreciates the government's commitment to strengthening police governance through the *Community Safety and Policing Act*. We believe that clarifying the legislative intent of

AGENDA ITEM #9.1.

section 220 would further support those objectives by providing certainty to police service boards, senior executives, police associations, and arbitrators alike.

Several boards have proposed legislative amendments that they believe would resolve the ambiguity identified through recent arbitration decisions. While individual boards may advocate for particular legislative approaches, PGO's primary objective is to advance timely legislative clarification that restores certainty, preserves the intent of the Act, and supports effective governance across Ontario's policing sector.

We respectfully request that the Ministry consider reviewing the operation of sections 37, 218, and 220 of the Community Safety and Policing Act (CSPA) to ensure the legislation clearly reflects the intended role and employment status of these excluded executive positions. We further request that the Ministry consider providing additional clarification through regulation, where appropriate, to ensure the provisions are applied consistently and in accordance with their original policy intent across Ontario.

Police Governance Ontario would welcome the opportunity to meet with you and Ministry officials to discuss these concerns further and to contribute constructively to any review or legislative process. As the voice of police governance in Ontario, we remain committed to working collaboratively with the Province and our policing partners to ensure Ontario's legislative framework continues to support strong governance, sound labour relations, and public confidence in policing.

Thank you for your continued leadership and your ongoing support of police governance across Ontario. We appreciate your consideration of this important matter and look forward to continuing our collaborative work with the Ministry.

Respectfully,

Al Boughton



Chair,
Police Governance Ontario

Lisa Darling



Executive Director,
Police Governance Ontario



Briefing Note

Subject: Bill 119: Protecting Ontario's Streets and Communities Act, 2026

Proposed Amendments Affecting Police Governance Boards

Date: May 27, 2026

Overview

Police Governance Ontario (PGO) is currently reviewing Bill 119, the Protecting Ontario's Streets and Communities Act, 2026, including proposed amendments to the Community Safety and Policing Act, 2019 (CSPA) that may impact police governance boards across Ontario, including:

- Municipal police service boards
- OPP detachment boards
- First Nation boards that have opted into the CSPA framework

At this stage, Bill 119 has received First Reading only and has not yet been passed. As a result, the proposed amendments may continue to evolve as the legislative process progresses.

Initial Observations

Based on PGO's preliminary review, the proposed amendments appear intended to strengthen consistency, accountability, transparency and strategic alignment across Ontario's policing framework.

PGO supports the importance of strong and effective police governance and will continue approaching these developments constructively and with curiosity as additional information becomes available.

While further analysis is ongoing, several proposed amendments may be of particular interest to police governance boards.

Key Areas of Proposed Change

The proposed amendments include provisions related to:

- New authority for the Solicitor General to issue directives requiring certain priorities to be reflected in board strategic plans
- Requirements for boards to review and potentially revise strategic plans following Ministerial directives

- Expanded advisory and oversight relationships involving the Solicitor General and the Inspector General
- Changes related to board member misconduct provisions and confidentiality requirements
- New restrictions involving employment or service contracts with current or former board members

Emerging Governance Considerations

While the proposed amendments appear intended to strengthen governance and public confidence across the policing framework, implementation details will be significant, particularly in relation to:

- Local civilian governance responsibilities
- Strategic planning authority and accountability
- Operational practicality and administrative burden
- Board capacity and available governance resources
- Alignment between provincial priorities and local community needs

Areas PGO Is Monitoring Closely

As part of its ongoing review and sector engagement efforts, PGO is paying close attention to several areas, including:

- The potential impact of Ministerial directives on locally developed strategic plans
- Implementation expectations, timelines and transition requirements for boards
- Potential impacts on local governance autonomy and community responsiveness
- The evolving relationship between the Solicitor General, the Inspector General and police governance bodies
- Implications for smaller and mid-sized boards with limited administrative capacity
- Future regulations, directives or guidance materials that may further define these proposed authorities

PGO's Ongoing Approach

PGO will continue engaging with member boards, sector partners and government representatives as the legislation progresses through the legislative process.

Members are encouraged to share perspectives, questions or implementation concerns with PGO to help inform ongoing analysis, sector education and advocacy efforts.

PGO will continue monitoring developments closely and will provide additional updates, analysis and governance resources as more information becomes available.



Police Governance Ontario's submission on Bill 119

Police Governance Ontario supports the establishment of broad provincial strategic priorities that promote consistency and alignment across Ontario's policing sector. We recognize that the minister may issue a directive to a specific board based on how the legislation reads. It is our recommendation that the wording "provincial strategic priorities" be considered in the legislation to recognize the provinces' responsibility of identifying priorities that span more than one jurisdiction. If a priority is significant enough that the Minister issues a directive, boards should assess the directive's relevance to their service and communities, and if applicable, determine how the Minister's directive will be adapted locally.

Successful implementation will require clear legislative and policy guidance, meaningful consultation, flexibility for local adaptation, and continued recognition that civilian police governance is most effective when local priorities and community needs remain at the centre of board decision-making.

Recommendations to Support Effective Implementation:

Provide Clear Guidance on the Meaning of "Reflect"

The Ministry should provide clear guidance on the practical meaning of the requirement that board strategic plans "reflect" provincial strategic priorities.

Clarification should confirm whether boards are expected to demonstrate consideration of provincial priorities, align objectives with them, or incorporate them directly into local strategic planning documents.

Recognize the Importance of Local Adaptation

Boards should retain the ability to adapt provincial strategic priorities to local circumstances, risks, demographics, and community needs. Provincial priorities should establish broad policy direction while allowing boards to determine how those priorities are reflected within their unique local context.

Preserve Locally Identified Priorities

The Ministry should confirm that local priorities identified through community engagement, community safety and well-being planning, and board consultation processes remain an essential component of strategic planning. Provincial priorities should complement, rather than displace, locally identified community needs and priorities.

Provide Flexibility in Implementation and Performance Measurement

Boards should have flexibility to determine how provincial priorities are implemented, monitored, and measured within their communities. This approach would recognize the diversity of policing environments across Ontario and support meaningful local accountability and performance evaluation.

Establish a Formal Consultation Process

Prior to establishing or revising provincial strategic priorities for boards, the Ministry should engage in meaningful consultation with police service boards, governance associations, municipalities, First Nations communities, policing partners, and other stakeholders. Early engagement will improve implementation, strengthen buy-in, and ensure priorities are informed by operational realities and local governance perspectives.

Provide Stability and Predictability for Strategic Planning

The Ministry should establish clear timelines regarding the frequency of changes to provincial priorities and provide sufficient notice before implementation. Provincial priorities should remain stable for a reasonable period to allow boards to undertake effective strategic planning, resource allocation, performance measurement, and community consultation without frequent disruptions.

Affirm the Primacy of Local Civilian Governance

Any provincial priority framework should explicitly recognize that police service boards remain responsible for determining local strategic objectives and exercising civilian governance authority within their communities. Provincial priorities should guide and support local governance rather than create ambiguity regarding the board's independent governance role under the Community Safety and Policing Act.

**Inspectorate
of Policing****Service d'inspection
des services policiers**Office of the Inspector
General of Policing777 Bay St.
7th Floor, Suite 701
Toronto ON M5G 2C8Bureau de l'inspecteur général
des services policiers777, rue Bay
7^e étage, bureau 701
Toronto ON M5G 2C8

Inspector General of Policing Memorandum and Advisory Bulletin

TO: All Chiefs of Police and
Commissioner Thomas Carrique O.O.M.,
Chairs, Police Service Boards

FROM: Ryan Teschner, Inspector General of Policing of Ontario

DATE: July 24, 2026

SUBJECT: Inspector General Memo and Advisory Bulletin #4.1:
Political Activity -- Police Service Board Members &
OPP Detachment Board Members

As part of my advisory role under section 102(4) of the *Community Safety and Policing Act, 2019* (CSPA), I am writing to provide information and advice regarding political activity by members of police service boards and OPP detachment boards.

In advance of the upcoming municipal elections, questions may arise regarding the extent to which board members may engage in political activities while continuing to fulfill their governance responsibilities with boards.

The CSPA requires police service board members and OPP detachment board members to comply with each of the applicable Codes of Conduct. These Codes are regulations — that is, they have legal force — and, among other things, establish standards of conduct that may apply when members participate in political activities.

These Codes are set out in:

[Ontario Regulation 408/23 \(Code of Conduct for Police Service Board Members\)](#); and
[Ontario Regulation 409/23 \(Code of Conduct for OPP Detachment Board Members\)](#).

While political activity is not prohibited, board members must ensure that activities in which they engage do not:

- conflict with their statutory duties as board members;
- create actual or perceived conflicts of interest between their role as board members and their political activity;
- compromise their impartiality as board members; or,
- undermine public confidence in the board or the police service.

The enclosed Advisory Bulletin #4.1 is being released in line with my statutory duty to provide advice to the Ontario policing sector concerning compliance and performance. The Advisory Bulletin provides an overview of the legislative, governance, and ethical considerations applicable to board members who participate in political activities or seek elected office. It also highlights key compliance, conflict-of-interest, accountability, and public trust considerations to support effective governance and informed decision-making.

I trust this information will be helpful to you. Should you have any questions, please contact your Police Services Advisor.

All IG Memos and Advisory Bulletins are posted on our website: www.iopontario.ca.

Sincerely,



Ryan Teschner
Inspector General of Policing of Ontario

c: Mario Di Tommaso, O.O.M.
Deputy Solicitor General, Community Safety

Enclosed: Advisory Bulletin
Political Activity: What Board Members Need to Know.

Note: Advisory Bulletins are the IG's advice provided pursuant CSPA s. 102(4) and are intended as a resource for the sector by offering the IG's general interpretation of various provisions of the CSPA. Advisory Bulletins are not legally binding, and they do not purport to address all possible factual scenarios or circumstances. As such, you may wish to consult with legal counsel to determine how this general guidance should be applied in your own local context and to navigate specific situations.

Inspector General Advisory Bulletin



Advisory Bulletin 4.1: Political Activity – Police Service Board Members & OPP Detachment Board Members

Date of issue: July 24, 2026

What you need to know

1. Board members are governed by prescribed Codes of Conduct

The Community Safety and Policing Act, 2019 (CSPA) requires police service board members and OPP detachment board members to comply with prescribed Codes of Conduct. The Codes of Conduct are set out in:

- [Ontario Regulation 408/23 \(Code of Conduct for Police Service Board Members\)](#)
- [Ontario Regulation 409/23 \(Code of Conduct for OPP Detachment Board Members\)](#)

These Codes apply to all board members and establish conduct standards that may be engaged when members participate in **political activity** (e.g., campaigning, canvassing, attending partisan events, fundraising).

2. While political activity is not prohibited for board members, it must not conflict with board duties or undermine public trust in the board or police service

The Codes of Conduct do not contain standalone provisions related to political activity. However, they **require board members to take certain actions** where they are in a conflict of interest (defined below) and not conduct themselves in a manner that undermines, or is likely to undermine, public trust in the board or the police service.

Political activity by a board member **may raise concerns** where it:

- creates (or reasonably appears to create) a conflict of interest;
- involves speaking on behalf of the board without authorization;
- uses confidential/non-public information obtained through board duties;

- uses the member's position to benefit themselves or someone with whom they have a personal relationship (e.g. uses their official title (e.g., "Police Services Board Member") in their own election campaign materials or when publicly endorsing another candidate, creating the impression that the endorsement carries the authority or support of the board.); or,
- otherwise risks the board member or board failing to comply with the CSPA or its regulations.

This list is **not** exhaustive.

3. Key Code of Conduct provisions commonly engaged in relation to a board member's political activity

a. Public trust

Members must not conduct themselves in a way that undermines or is likely to undermine public trust in the board or the police service (subject to limited good-faith considerations).

b. Statements and communications

Members must not knowingly make false statements relating to board duties, must not purport to speak on behalf of the board unless authorized, and must clearly indicate when expressing a personal opinion when commenting on matters related to the board, the service it maintains or members of the service.

c. Confidentiality and information handling

Members must not access, collect, use, or disclose information obtained in the course of their board duties contrary to law, including the CSPA, and must not disclose to the public information obtained through board duties except as authorized by the board or as required by law.

d. Conflicts of interest and recusal

Both Codes of Conduct define "conflict of interest" broadly to include any situation where a board member's private interests or personal relationships, place, or may be reasonably perceived to place, the member in a conflict with their duties as a board member. Board members must make an individual assessment when determining whether a conflict does in fact exist, or may be perceived to exist by a reasonable member of the public. There may be instances where the prudent course of action for a board member is to err on the side of caution where there is uncertainty as to whether a conflict may be perceived to exist.

Where a conflict of interest exists, a board member is required to promptly disclose the conflict, and refrain from participating in discussion or voting with respect to the matter at a board meeting. Members should also be mindful of other applicable legal duties, including the *Municipal Conflict of Interest Act* (where applicable).

- [Municipal Conflict of Interest Act, R.S.O. 1990, c. M.50](#)

e. Using the position for benefit / advantage

Members must not use their position to benefit themselves, benefit someone with whom they have a personal relationship, or interfere with the administration of justice. An example of where this may be engaged is where a board role/title is used to advance a political candidate or campaign, solicit support, or create the impression of institutional endorsement.

4. Intersection with police officer political activity rules (for awareness)

Ontario Regulation 402/23 (Political Activity) restricts the forms of political activity that a police officer may engage in. While this regulation does **not** apply to board members, board members should be aware of these restrictions and ensure they do not engage with police officers, including command officers, in a manner that may result in that officer contravening the restrictions on political activity set out in this regulation. For example, a board member who is a candidate in a campaign for political office should not seek the attendance of a local chief of police at their political campaign event.

- [Ontario Regulation 402/23 \(Political Activity\)](#)

5. Misconduct disclosures and the IG complaint process

Where a board member reasonably believes another board member's conduct constitutes misconduct, the Codes of Conduct require disclosure to the board chair, or if the misconduct involves the chair, to the Inspector General of Policing (IG). As part of their statutory mandate, the IG receives and investigates complaints about board member misconduct.

- See [Inspectorate of Policing — IG Advisory Bulletin 1.4 \(for related disclosure guidance\)](#)

What you need to do

1. Keep political activity separate from your board member role

When engaging in political activity (e.g., campaigning, canvassing, attending partisan events, fundraising), ensure that you do not act so as to create the impression that you in your capacity as a board member, or the board as a whole endorses a candidate/party/position or that the police service is aligned with a political campaign.

Seeking advice: If you are unsure whether a proposed activity could create a real or perceived conflict of interest, raise concerns about public trust, involve the use of board resources, or otherwise engage your Code of Conduct obligations, seek advice as early as possible. Board members may wish to consult the board chair (or vice-chair), the board's professional staff, their municipal clerk (for election-related rules), the municipality's or board's legal counsel, as appropriate, and their Inspectorate of Policing Police Services Advisor. General IG guidance and resources are also available on the Inspectorate of Policing website ([IG Advisory Bulletins](#)).

Recommended practices:

- Do not use board or police service letterhead, email or social media accounts, contact lists, meeting time, or resources for political purposes/activity.
- If your board title appears in a biography, ensure it is accurate and accompanied by clear language that you are not speaking for the board at a political event.
- Be cautious about social media posts that may undermine public trust, including those that reference the board or police service in the context of political activity by a board member.

Boards and members should be mindful of broader election-related rules that may apply in their context, including:

- [Municipal Elections Act, 1996, S.O. 1996, c. 32, Sched.](#)
- [Election Act, R.S.O. 1990, c. E.6](#)
- [Canada Elections Act, S.C. 2000, c. 9](#)

2. *Align your conduct with the Code of Conduct rules on statements*

If you speak publicly on policing matters while engaged in political activity, ensure that your statements and other communications, including social media posts and public comments, comply with the Code of Conduct:

- Do not represent that you are speaking for the board.
- Clearly indicate when you are offering a personal opinion.
- Avoid statements that could reasonably undermine trust in the board or police service.

3. *Identify, disclose, and manage political conflicts of interest*

Political activity may create an actual or perceived conflict of interest where a member is a candidate, organizer, fundraiser, or endorser in an election, or where a member's political activity relates to matters that may come before the board. For example:

- **Using the board role in political activity** (e.g., campaign messaging or advocacy) may suggest influence over or pre-judgment of matters that may come before the board.
- **Fundraising, organizing, or endorsing a political campaign** tied to policing issues may give rise to a real or perceived conflict (e.g., advocating for increased police funding or decisions the board must consider).

Where the Code of Conduct conflict of interest definition is met, members must:

- Promptly disclose the conflict of interest to the chair (or to the IG if the conflict involves the chair).
- Disclose the conflict of interest on the record at the next board meeting after disclosure.
- Not participate in discussion or voting on the matter (for which there is a conflict of interest) at board meetings.

4. Protect confidential/non-public information

Do not use or disclose information obtained or made available to you in the course of your duties as a board member, including for political purposes. **Address alleged misconduct promptly.**

If you reasonably believe a board member's political activity constitutes misconduct under the Codes of Conduct, disclose it to the chair, or to the IG if it involves the chair. A disclosure to the chair constitutes a complaint under section 106 of the CSPA. The board chair must forward this information to the IG in accordance with section 108 of the CSPA and applicable IG guidance.

- [Advisory Bulletin 1.4 | Inspectorate of Policing](#) (for related disclosure guidance)

What we will do

The Inspectorate of Policing will use information received (including disclosures and complaints relating to board member conduct) to support the IG's mandate, including by monitoring compliance and determining whether an investigation or other action is appropriate.

Where allegations of misconduct are received, the IG will review the information and circumstances to determine the appropriate response under the IG's complaint-handling and oversight framework.

The Inspectorate of Policing will continue to provide sector guidance and resources to support boards in complying with the CSPA and its regulations and maintaining public confidence in the civilian governance of policing.

Note: Advisory Bulletins are provided for information purposes only and are not a substitute for legal advice. They do not purport to address all possible factual scenarios or circumstances. As such, you may wish to consult with legal counsel to determine how this general guidance should be applied in your own local context and to navigate specific situations.

Applicable references (quick links)

- [Ontario Regulation 408/23 — Code of Conduct for Police Service Board Members](#)
- [Ontario Regulation 409/23 — Code of Conduct for OPP Detachment Board Members](#)
- [Ontario Regulation 402/23 — Political Activity](#)
- [Municipal Conflict of Interest Act, R.S.O. 1990, c. M.50](#)
- [Municipal Elections Act, 1996, S.O. 1996, c. 32, Sched.](#)
- [Election Act, R.S.O. 1990, c. E.6](#)
- [Canada Elections Act, S.C. 2000, c. 9](#)
- [Inspectorate of Policing — IG Advisory Bulletins](#)

Note: Advisory Bulletins are the IG's advice provided pursuant CSPA s. 102(4) and are intended as a resource for the sector by offering the IG's general interpretation of various provisions of the CSPA. Advisory Bulletins are not legally binding, and they do not purport to address all possible factual scenarios or circumstances. As such, you may wish to consult with legal counsel to determine how this general guidance should be applied in your own local context and to navigate specific situations.



Political Activity: What Board Members Need to Know

Political activity is permitted, but board members must avoid conflicts of interest, protect confidential information, and maintain public trust.

Do

- ✓ Keep campaign activity separate from your board role.
- ✓ Use accurate biographies with a disclaimer that you are not speaking for the board.
- ✓ Be cautious with social media posts that reference the board or police service.
- ✓ Seek advice if unsure about conflicts, public trust or board resources.
- ✓ Ensure any personal views expressed align with Code of Conduct obligations and do not undermine public trust.

Don't

- ✗ Use board letterhead, email, contact lists or resources for politics.
- ✗ Use your board title to advance a campaign or imply board endorsement.
- ✗ Post content that creates the impression your board member role is being used for political campaign purposes
- ✗ Assume that using your personal account means there are no Code obligations.
- ✗ Use confidential information obtained through your board duties for political purposes.

If political activity creates a conflict (actual or perceived), members must:

1. Promptly disclose it
2. Disclose it on record at the next board meeting
3. Not participate in discussion or voting on the affected matter